

Draft Minutes

JOINT MEETING
STATE REVIEW BOARD and BOARD OF HISTORIC RESOURCES
9:30 a.m. December 14, 2023

Virginia Museum of History and Culture, 428 N. Arthur Ashe Blvd., Richmond, Virginia 23220

State Review Board Members Present

John Mullen, Chair
Dr. Jody L. Allen, Vice-Chair
Greg Rutledge
Dr. Larissa M. Smith
Carol Shull
Dr. Jeffrey Klee

Historic Resources Board Members Present

Dr. Colita Nichols Fairfax, Chair
W. Tucker Lemon, Vice-Chair
Trip Pollard
Dr. Ken Rutherford
Martin Townes

Attending Online

None.

State Review Board Members Absent

Dr. Eleanor Breen

Historic Resources Board Members Absent

Mary Pope Hutson
Aimee Jorjani

Department of Historic Resources Staff Present

Julie Langan, Director
Amanda Terrell
Megan Melinat
Aubrey Von Lindern
Michael Pulice
Jess Hendrix
LaToya Gray-Sparks
Dr. Jennifer Loux
Elizabeth Lipford

Stephanie Williams, Deputy Director
Brad McDonald
Lena McDonald
Marc Wagner (attending online)
Joanna McKnight
Taylor Calloway
Heather Smolka
Jolene Smith

Other State Agency Staff Present:

Andrew Tarne and Wes Morgan, Office of the Attorney General

Guests Present (from attendees list in Webex and sign-in sheets): Wayne Crocker; Marcus Pollard; Mark Reed; Nancy Sorrels; Carol Sumi; Glenn Hanger

State Review Board (SRB)

Chair Mullen called the Board of Historic Resources to order at 9:30 a.m. Deputy Director Williams took roll call of SRB members to confirm the presence of a quorum. Ms. Shull, Vice-Chair Allen, Dr. Klee, Dr. Smith, Mr. Rutledge, and Chair Mullen are present. Dr. Breen is absent from today's meeting.

Chair Mullen read the land acknowledgement statement. He next explained the purpose and duties of the SRB and the process of Register designation. Each SRB member introduced themselves.

Chair Mullen noted that today's meeting is taking place in person and online, and is being recorded. He said that some members of the public are attending the meeting online. Chair Mullen next asked the SRB members if there are any questions about the agenda. Hearing none, Chair Mullen requested a motion to approve the meeting format and agenda. Dr. Allen so moved and Dr. Smith seconded. The Board members voted unanimously in the affirmative. Chair Mullen asked for a motion to approve the September 21, 2023, meeting minutes pending corrections to be read into the record. Ms. McDonald read the corrections aloud for the record. Chair Mullen asked for a motion to approve the September 21, 2023, meeting minutes as corrected. Mr. Rutledge so moved and Dr. Smith seconded. The Board members voted unanimously in the affirmative.

Board of Historic Resources (BHR)

Chair Fairfax called the Board of Historic Resources to order at 9:42 a.m. Deputy Director Williams took roll call of BHR members to establish the presence of a quorum: Chair Fairfax, Vice-Chair Lemon, Mr. Pollard, Dr. Rutherford, and Mr. Townes are present. Ms. Hutson and Ms. Jorjani are absent from today's meeting.

Chair Fairfax next explained the purpose and duties of the BHR. She invited BHR members to introduce themselves and introduced herself. Chair Fairfax noted that today's meeting is taking place in person and online, and is being recorded. She said that some DHR staff members are attending the meeting online as are members of the public.

Chair Fairfax requested a motion for approval of the meeting format and agenda. Mr. Pollard so moved and Vice-Chair Lemon seconded. The Board members voted unanimously in the affirmative. Chair Fairfax asked for a motion to approve the September 21, 2023, meeting minutes as corrected. Vice-Chair Lemon made the motion and Mr. Pollard seconded. The Board members voted unanimously in the affirmative.

Director's Report:

Chair Mullen introduced Director Langan. Director Langan informed the Boards that two representatives from the Office of the Attorney General are present today, Andrew Tarne and Wesley Morgan. She introduced new DHR staff members, Sarah Spota, Deputy Director, and Jess Hendrix, Tribal Outreach Coordinator. She introduced Register Assistant Angel Williams and Jolene Smith, Director of the Survey & Information Management. Director Langan noted that Register Historian Lena McDonald will be departing DHR shortly. Director Langan read into the record a resolution regarding Ms. McDonald's contributions during her time at DHR. Chair Fairfax moved to approve the resolution and Vice-Chair Lemon seconded. The BHR approved the resolution. Chair Mullen moved to approve the resolution and Vice-Chair Allen seconded. The SRB approved the resolution. Director Langan informed the boards of current expectations for the next biennial budget, which is being prepared in light of recent economic forecasts for the Commonwealth's economy. She noted that DHR will be involved in the upcoming General Assembly session, which will include a large number of new members. Director Langan and Deputy Directors Williams and Spota will be meeting with and providing information to members of the General Assembly. Director Langan invited the boards to the annual Legislative Reception hosted by Preservation Virginia on February 2, 2024. She explained that various grant programs are taking more staff time and resources, including new Maritime Heritage subgrant and Paul Bruhn Historic Revitalization subgrant programs, both funded by the National Park Service. The boards' annual training will take place in March 2024 and invited all members to attend. She also announced that the June 2024 board meeting will take place in Winchester and, the day before, will include a visit to the historic Clermont Farm, which is owned by DHR, and a tour of the Third Battle of Winchester led by the Shenandoah Valley Battlefield Foundation. A location for the September board meeting will be determined soon, and the December 2024 meeting will be held in Richmond.

Public Comment

Chair Fairfax introduced and explained the purpose of the public comment period and noted that speakers are asked to limit their remarks to three minutes. She added that the BHR will not take action on any comments presented today but DHR will take the comments under consideration. She requested that speakers limit their

comments to a span of three minutes. She added that a second comment period will occur when the BHR meets this afternoon to review Highway Marker and Easement program materials.

Four people have signed in to speak in person; no persons attending online chose to speak:

1. Glenn Hanger, Dutch Hollow Hanger Cemetery, spoke in support of the nomination.
2. Nancy Sorrels, local historian, spoke in support of the nomination for the Dutch Hollow Hanger Cemetery.
3. Mark Reed, preservation planner for the City of Virginia Beach, spoke in support of the nomination for the Seatack Historic District.
4. Carol Sumi, local historian, spoke in support of the nomination for the Seatack Historic District.

Chair Fairfax thanked everyone who spoke today, noted that their comments will receive careful consideration, and said that the public comment period is concluded.

Chair Mullen called for a brief break at 10:16 a.m. The meeting resumed at 10:25 a.m.

NOMINATIONS

Eastern Region

1. Δ, **William R. McKenney Memorial Building, City of Petersburg, DHR No. 123-0009, Criteria A and C
2. Scottsville Tire Cord Plant, Albemarle County, DHR No. 298-5003, Criterion A
3. Δ, >, ** Seatack Historic District, City of Virginia Beach, DHR No. 134-0969, Criterion A

Ms. McKnight presented nominations 1, 2, and 3.

The design of the McKenney Memorial Building's 5-room addition was discussed. It is not anticipated that the addition will be altered or removed during a planned rehabilitation project. The property's association with the Civil Rights Movement was discussed. Prior to Petersburg's library sit-in demonstration that included local Black students, a library sit-in by students occurred in Alexandria, Virginia. Students in Petersburg also were inspired by a 1960 student-led sit-in that occurred in North Carolina. William Mahone, who resided briefly at the property, was a leader of the 1880s Readjuster Movement that sought, but was unable, to protect gains in civil rights after Reconstruction ended. The segregation era in Virginia was entrenched by the late 19th century.

The Seatack Historic District was discussed as being one of the largest districts associated with Black history that has been nominated in recent years. Because of the way the segregation legal systems operated, Black communities often were divided by later development, including infrastructure, which is reflected in Seatack. The National Park Service has provided preliminary review comments about the district and its boundaries, in part because it has multiple discontinuous areas. Inclusion of additional streetscape photographs of the district in the nomination could be useful for illustrating the district's current physical character.

Chair Mullen requested a motion to approve nominations 1,2, and 3 as presented. Dr. Klee so moved and Vice-Chair Allen seconded. The Board members voted unanimously in the affirmative to approve nominations 1,2, and 3 as presented.

Chair Fairfax requested a motion to approve the Eastern Region nominations 1, 2, and 3 as presented. Mr. Pollard moved that nominations 1, 2, and 3 be approved. Dr. Rutherford seconded. The Board members voted unanimously to approve nominations 1, 2, and 3 as presented.

Northern Region

1. ** Bank of Potomac/ Executive Office and Governor's Residence of the Restored Government of Virginia Building, City of Alexandria, DHR No. 100-0005, Criteria A and C
2. Dutch Hollow Hanger Cemetery, Augusta County, DHR No. 007-6089, Criteria A and C and Criteria Consideration D

Ms. Aubrey Von Lindern presented nominations 1 and 2 as a block.

Potential for future archaeological investigations at Dutch Hollow Hanger Cemetery were discussed. The property's period of significance is based on information known at this time. The nomination can be updated in the future if additional information reveals that a change to the period of significance is warranted.

Chair Mullen asked for a motion to approve the Northern Region nominations 1 and 2 as presented. Ms. Shull so moved and Vice-Chair Allen seconded. The Board members voted unanimously to approve the Northern region nominations 1 and 2 as presented.

Chair Fairfax asked for a motion to approve the Northern Region nominations 1 and 2 as presented. Vice-Chair Lemon so moved and Mr. Townes seconded. The Board members voted unanimously in the affirmative to approve the Northern Region nominations 1 and 2 as presented.

Western Region

1. Δ,^ Carver-Price School, Town of Appomattox, Appomattox County, DHR No. 165-5003, Criterion A
2. Hart Motor Company, City of Salem, DHR No. 129-5171, Criteria A and C
3. **N&W Class J No. 611 Steam Locomotive, City of Roanoke, DHR No. 128-6479, Criteria A and C
4. Pennington Gap Commercial Historic District, Town of Pennington Gap, Lee County, DHR No. 281-5002, Criterion A
5. ^ Pilot School, Montgomery County, DHR No. 060-0008, Criteria A and C
6. Sammynick, Bedford County, DHR No. 141-5012, Criterion C

Closures of public schools during the Civil Rights era are not quite correctly described in the nomination for the Carver-Price School and Dr. Smith will provide clarifications to Mr. Pulice.

The No. 611 Locomotive continues to operate and is considered a point of pride in Roanoke for its continued representation of the city's important railroad history. Another aspect of Virginia's railroad history is found at Pennington Gap, which has a rail network that connects three states and is the largest community in Lee County. The Pilot School was described as a place to educate students and provide preparation for them to contribute to their community going forward, and the property continued in use as a community center after it ceased use as a school in 1962.

Chair Mullen asked for a motion to approve the Western Region nominations 1, 2, 3, 4, 5, and 6 as presented. Dr. Klee so moved and Vice-Chair Allen seconded. The Board members voted unanimously to approve the Western region nominations 1, 2, 3, 4, 5, and 6 as presented.

Chair Fairfax asked for a motion to approve the Western Region nominations 1, 2, 3, 4, 5, and 6 as presented. Vice-Chair Lemon so moved and Dr. Rutherford seconded. The Board members voted unanimously in the affirmative to approve the Western Region nominations 1, 2, 3, 4, 5, and 6 as presented

Chair Mullen asked for a motion to adjourn the joint session of the BHR and SRB. Mr. Rutledge so moved and Vice-Chair Allen seconded. The Board members voted unanimously to adjourn the joint session.

Chair Fairfax asked for a motion to adjourn the joint session of the BHR and SRB. Vice-Chair Lemon made the motion and Mr. Pollard seconded. The Board members voted unanimously to adjourn the joint session.

The joint meeting adjourned at 11:36 p.m.

Register Summary of Resources Listed: Historic Districts: 4
Buildings: 6
Structures: 0
Sites: 1
Objects: 0
MPDs: 0

Draft Minutes

BOARD OF HISTORIC RESOURCES

Approximately 1:00 PM, December 14, 2023

Virginia Museum of History and Culture, 428 North Arthur Ashe Boulevard, Richmond, Virginia

BOARD OF HISTORIC RESOURCES

Board of Historic Resources Members Present:

Dr. Colita Nichols Fairfax, Chair
W. Tucker Lemon, Vice Chair
Trip Pollard
Dr. Ken Rutherford
Martin Townes

Board of Historic Resources Members Absent:

Mary Pope Hutson
Aimee K. Jorjani

Other State Agency Staff Present:

Andrew Tarne, Office of the Attorney General
Wesley Morgan, Office of the Attorney General

Guests Present from Attendees List at Meeting:

Donald Hopkins
Diana Hopkins
Mark Reed
Monroe Preston

Department of Historic Resources (DHR) Staff Present:

Julie Langan, Director
Stephanie Williams, Deputy Director
Sarah Spota, Deputy Director
Kyle Edwards
Elizabeth Lipford
Dr. Jennifer Loux
Brad McDonald
Megan Melinat
Wendy Musumeci
Jennifer Pullen
Karri Richardson
Joanna Wilson Green*

Guests Registered in WebEx:

Betty Gereau*
Bill Backus, Prince William County*

**denotes virtual attendance*

CALL TO ORDER

Chair Fairfax called the meeting to order at 12:33 p.m. Chair Fairfax requested a roll call of the Board members.

Chair Fairfax read the following Land Acknowledgment Statement:

The Department of Historic Resources/Board of Historic Resources/State Review Board acknowledges the indigenous peoples of Virginia and expresses its gratitude for their continued stewardship of her lands and

waterways over many generations. We also acknowledge the free and enslaved Africans and their descendants whose labors and contributions on behalf of the Commonwealth have long been overlooked. We commit ourselves to meaningful engagement with all Virginians, past and present, as we strive to fulfill our charge as stewards of Virginia's long and rich history.

Chair Fairfax also read the following DHR Purpose Statement:

The Virginia Board of Historic Resources is an official policy-making board of the Commonwealth of Virginia created by the Code of Virginia. Its policies are implemented by the Department of Historic Resources, which day in and day out labors on behalf of our irreplaceable resources in the interest of the citizens of this Commonwealth. The Board is charged primarily with the responsibility for:

- 1. Designating historic landmarks of local, statewide, or national significance;*
- 2. Establishing historic preservation practices for the care and management of our Virginia Historic Landmarks;*
- 3. Designating state-recognized historic districts and archaeological sites and zones;*
- 4. Approving historical highway markers;*
- 5. Reviewing programs and services of the Agency, and making recommendations to the Director of DHR and the Governor regarding programs and services; and in order to preserve important sites and buildings in perpetuity; and*
- 6. Accepting voluntarily granted gifts of preservation easements over historic properties to the Commonwealth.*

The Governor of Virginia selects members of the Board from volunteer and professional leaders of Virginia's history, preservation, and museum communities. Votes taken during this meeting are official actions of the Commonwealth of Virginia Board of Historic Resources.

Chair Fairfax read the Board of Historic Resources Call to Order and invited those Board members present to introduce themselves: Vice Chair Lemon, Mr. Pollard, Dr. Rutherford, Mr. Martin and Chair Fairfax.

Chair Fairfax reminded everyone that this is a public meeting that is being streamed online. The online feed is being recorded. Chair Fairfax thanked the Virginia Museum of History and Culture for hosting this meeting.

PUBLIC COMMENT:

Mr. Donald Hopkins, sponsor of the Cedar Grove historic marker, spoke briefly about Cedar Grove and thanked the Board for its consideration of the proposed historic marker.

HIGHWAY MARKERS

Dr. Jennifer Loux presented the following three (3) Diversity Markers as a block.

Sponsor Markers – Diversity

1.) Willis Augustus Hodges (1815-1890)

Sponsor: Edna Hendrix

Locality: Virginia Beach

Proposed Location: Near the intersection of Singleton Way and S. Witchduck Road

2.) The Old Folks Home

Sponsor: Southside Rappahannock Baptist Association

Locality: Essex County

Proposed Location: US Route 17 (Tidewater Trail), 0.2 miles north of Route 610 (Boston Road), Dunsville

3.) Glade Spring School

Sponsor: Remember Us

Locality: Washington County

Proposed Location: Intersection of Crescent Drive (91) and Azalea Drive, Glade Spring

Board Comments Summary: Mr. Lemon asked for confirmation of the location of The Old Folks Home historic marker, which Dr. Loux provided. Dr. Loux stated that the text of the Glade Spring School marker will be revised slightly to note that the school building later became a community center. Dr. Loux summarized the two minor adjustments to the text that will be made to accommodate this addition.

With a motion to approve Diversity Markers #1-#3 by Mr. Pollard and a second from Mr. Townes, all members voted in the affirmative.

Dr. Jennifer Loux presented the following two (2) Sponsor Markers as a block:

Sponsor Markers

1.) Cedar Grove

Sponsor: Donald and Diana Hopkins

Locality: Rockbridge County

Proposed Location: 37

2.) John G. Lewis Memorial Bridge

Sponsor: David Nelson

Locality: Loudoun County

Proposed Location: Loyalty Road (Route 665) at intersection with Featherbed Lane

Board Comments Summary: None

With a motion to approve Sponsor Markers #1-2 by Mr. Lemon and a second from Mr. Pollard, all members voted in the affirmative.

Dr. Jennifer Loux presented the following DHR-sponsored Marker:

DHR-sponsored Marker

1.) Desegregation of Community Clubs

Sponsor: DHR

Locality: Fairfax County

Proposed Location: At Little Hunting Park

Board Comments Summary: None.

With a motion to approve DHR-sponsored Marker #1 by Mr. Townes and a second from Dr. Rutherford, all members voted in the affirmative.

Dr. Loux presented the following five (5) Replacement Markers as a block.

Replacement Markers

1.) Lower Methodist Church N-50

Sponsor: VDOT

Locality: Middlesex County

Proposed Location: General Puller Highway (Route 3), at intersection with Route 649)

2.) August County Z-182, Z-201

Sponsor: Augusta County

Locality: Augusta County

Proposed Location: Route 42 at county line; Route 340 at county line

3.) Landing of Wool and Surrender of Norfolk KV-5

Sponsor: DHR

Locality: City of Norfolk

Proposed Location: West Ocean View Avenue at intersection with Mason Creek Road

4.) Letitia Christian Tyler (1790-1842) W-39

Sponsor: VDOT

Locality: New Kent County

Proposed Location: US 60 (Pocahontas Trail) eastbound, just east of intersection with Roxbury Road

5.) Edgehill FR-6

Sponsor: VDOT

Locality: New Kent County

Proposed Location: US 40 at intersection with Greenfield Road

Board Comments Summary: Mr. Lemon noted that it was unfortunate that the Letitia Christian Tyler marker did not provide more information about her as an individual. Dr. Loux stated that Tyler's life was spent almost entirely within her household, that she was frequently ill, and that she was unable to serve as White House hostess during the Tyler administration.

With a motion to approve Replacement Markers #1-#5 by Mr. Pollard and a second from Mr. Lemon, all members voted in the affirmative.

Dr. Loux presented the following list of applications under consideration for the March 2024 Board Cycle:

Applications Under Consideration for September 2024 Board Cycle

- 1.) Gargaphia (Accomack County)
- 2.) Edward Richard Dudley (City of Roanoke)
- 3.) John Lipscomb Robinson (Cumberland County)
- 4.) Samuel W. Tucker (1913-1990) (City of Emporia)
- 5.) Sales of Enslaved People in Court Square (City of Charlottesville)
- 6.) Third Street Bethel AME Church (City of Richmond)
- 7.) Douglas School (City of Winchester)
- 8.) Samuel Wilbert Tucker Law Office (City of Alexandria)
- 9.) Virginia Ten Miler (City of Lynchburg)
- 10.) Beulah Marshall Mumford Wiley (Buckingham County)
- 11.) Pierce's Pitt Bar-B-Que (York County)
- 12.) Dixie Three Sit-in (City of Hampton)
- 13.) Craig County Poor Farm (Craig County)

14.) Alfred Carter (Lancaster County)

Applications #1-#5 (Gargaphia, Edward Richard Dudley, John Lipscomb Robinson, Samuel W. Tucker, and Sales of Enslaved People in Court Square), will be presented at the March 2024 Board Meeting, and applications #6-#7 (Third Street Bethel AME and Douglas School) will serve as alternate selections.

Board Comments Summary: None.

With a motion to approve the March 2024 Board Cycle Applications #1-5 and Alternates #6-#7 by Dr. Rutherford and a second by Mr. Lemon, all members voted in the affirmative.

Dr. Loux presented the following Virginia Green Book Supplemental Plaques for the Board's approval:

Virginia Green Book Location Supplemental Plaques

Per §10.1-2210.1, Green Book historic site designation, the Department, in partnership with the Virginia Tourism Corporation and the Department of Transportation, shall designate or approve historic site signs identifying locations and businesses identified in the Green Book. Such historic site signs shall be permanently affixed to existing markers approved by the Department as provided in § 10.1-2209. The Department shall establish a registry of verified locations and businesses in the Commonwealth identified in the Green Book and determine those locations or businesses that also have a historic site marker approved by the Department on or near such location or business. The Department of Transportation shall print, place, and maintain the Green Book historic site signs. Localities that maintain their own highways shall place and maintain the Green Book historic site signs for those sites within their boundaries. The Virginia Tourism Corporation shall design the signs and maintain an informational website (i) explaining the historical significance of the Green Book in making travel safer for Black Americans and (ii) listing the Green Book locations in the Commonwealth, as identified by the Department, and identifying those locations that have posted Green Book historic site signs as provided in this section. Such signs shall include an image, outline, or similar depiction of the Green Book and the words "Green Book Location."

Dr. Loux stated the supplemental plaques will be affixed to DHR's highway markers on the post below the main text of the marker. Designed by Virginia Tourism Corporation, the plaques are similar to the cover of the Green Book and measure 12" wide by 16" tall.

Board Comments Summary: Mr. Lemon questioned the small size of the marker. Dr. Loux stated that the plaque size was determined by the size of the highway marker post. Mr. Pollard requested information about funding for this program. Dr. Loux stated that the legislation provided funding, but she believes the Virginia Department of Transportation paid for the production of the plaques. Dr. Fairfax noted that two Green Book Plaques have already been installed in Hampton and Danville, and Governor Youngkin is very supportive of this program.

With a motion to approve Virginia Green Book Location Supplemental Plaques by Mr. Lemon and a second by Mr. Pollard, all members voted in the affirmative.

Dr. Loux presented the following local marker for the Board's approval:

Culpeper Town/County Local Marker Program

Per §10.1-2210, Erection of markers by local governing bodies, the governing body of any county, city or town may, at its own expense, have erected a historical marker commemorating any person, event or place upon any public street, road or highway within its boundaries, provided that the person, event or place to be commemorated is identified with or representative of a local aspect of history. The governing body, or its duly authorized agent, shall first determine, on the basis of documented research, that the text of the marker appears to be true and correct. The local markers shall differ in style and appearance from state historical markers, and shall display, on the face of the

markers, prominent notice of the governing body, or its agent, which approved the text of the marker. Design, appearance and size and height specifications for local markers shall be reviewed and approved by the Board.

Dr. Loux presented Culpeper Town/County’s proposed local markers noting that they differ in size, shape and color from DHR’s highway markers. The Culpeper local markers measure 26” tall by 36” wide and have a curved top. The markers will be painted green with yellow gold lettering and will display the logo of The Museum of Culpeper History at the top of the marker.

Board Comments Summary: None

With a motion to approve the Culpeper Town/County Local Marker Program by Mr. Lemon and a second by Dr. Rutherford, all members voted in the affirmative.

The Marker portion of the agenda ended at 12:59 p.m.

BURIAL PERMITS

Joanna Wilson Green gave a brief presentation on burial permits:

- Between September 20, 2023 and December 14, 2023 DHR issued 7 permits on behalf of the Board
- All anticipatory (no purposeful disturbance of human remains proposed).
- 1 extension granted to an existing permit to accommodate project complications.
- 4 projects were closed following completion of permit conditions.
- 28 projects remain open.

Flax Mill Creek Trail, City of Newport News – Update

- Permit issued in response to the unexpected discovery of buried human remains during installation of boardwalk piers.
- Further investigation identified 30+ interments within and adjacent to the proposed trail alignment. No further disturbance is proposed, and the project is being rerouted to avoid the cemetery entirely.
- All remains disturbed by pier installation are currently in DHR’s care pending reburial.

Board Comments Summary: None

The Burial Permits portion of the agenda ended at 1:03 p.m.

EASEMENTS

New Easement Offers for Consideration

Mr. Edwards presented the following new easement offers for consideration:

- 1. Williams Ordinary, Prince William County**
Easement Applicant: Prince William County Board of Supervisors
Offer for ±0.2870 acre
Proposed Grant Funding: none

The Easement Acceptance Committee recommends acceptance of the Williams Ordinary easement offer subject to the following conditions:

1. Due to extensive twentieth century interior renovations, inclusion of a term in the easement that protects the entire exterior of the tavern (and not the interior), including the mid-twentieth century addition.
2. Final review of the title work, title commitment, survey, draft easement, and other recorded and unrecorded documents affecting title to the property by the Office of the Attorney General. Per this review, counsel may identify additional issues that require documentation or action.

2. Amelia & Associates, LLC Tract, Boydton Plank Road Battlefield, Dinwiddie County

Easement Applicant: American Battlefield Trust

Offer for ±11.311 acres

Proposed Grant Funding: American Battlefield Protection Program, Virginia Land Conservation Fund

The Easement Acceptance Committee recommends acceptance of the Amelia & Associates, LLC Tract easement offer subject to the following conditions:

1. Demolition of the existing structures (except the concrete outfall structure) within three (3) years from easement recordation.
2. Confirmation from Dominion Power that the existing pole and line have been removed and Dominion Power has vacated any rights it may have on the Property.
3. Confirmation from Dinwiddie County that the existing parcel lines have been vacated and the Property has been consolidated into one ±11.311-acre parcel.
4. Final review of the title work, title commitment, survey, draft easement, and other recorded and unrecorded documents affecting title to the property by the Office of the Attorney General. Per this review, counsel may identify additional issue that require documentation or action.

Board Comments Summary: With regards to the Williams Ordinary easement offer, Board members requested information on the size of the proposed easement area versus the larger National Register boundary. Mr. Edwards confirmed the 1969 National Register boundary is larger but the County only offered an easement on the ±0.2870-acre parcel which includes the tavern building. Board members also asked if there are any contributing historic resources on the larger surrounding parcel. Edwards confirmed that there are no existing architectural resources, but a previous archaeological survey found that there is potential for the archaeological remains of outbuildings. Regarding the Amelia & Associates LLC Tract easement offer, Board members requested additional information on the removal of the existing Dominion Power pole and line from the property. Mr. Edwards stated that the removal of the pole and line and confirmation of vacation of easement rights can take some time, but this will be required prior to easement recordation. Ms. Melinat noted that Bill Backus with Prince William County was attending the meeting virtually in support of the County's application.

With a motion to approve New Easement Offers #1-#2 as presented by staff by Mr. Pollard and a second by Mr. Lemon, all members voted in the affirmative.

Easement Offer for Reconsideration

Mr. Edwards presented the following easement offer for reconsideration:

1. Rollins Tract, Bristoe Station Battlefield, Prince William County

Easement Applicant: American Battlefield Trust

Offer for ±22.35 acres

Proposed Grant Funding: American Battlefield Protection Program, Virginia Land Conservation Foundation.

The Board approved the Rollins Tract easement offer on September 23, 2021, subject to the following conditions:

- 1.Subordination of the existing agricultural and residential leases to the BHR easement.
- 2.Should demolition of the existing non-historic buildings and structures occur, it shall be complete within three (3) years of the date of easement recordation according to a written rehabilitation management plan, and such plan shall be incorporated into the easement either directly or by reference.
- 3.Review of title work, title insurance policy, survey, and draft easement by the Office of the Attorney General.

Project Status:

- The draft easement has been reviewed by the American Battlefield Trust (the “Trust”), Prince William County and the Virginia Land Conservation Fund.
- The Trust and Prince William County have reviewed and approved the draft rehabilitation and management plan.
- Per Easement Program Policy #2, *Criteria for Acceptance of Easements*, standard approvals given by the Board were valid for two calendar years from the date of the Board approval (prior to policy update effective December 8, 2022).
 - The Board’s September 23, 2021 approval of the Rollins Tract easement offer expired on September 23, 2023.

The Easement Acceptance Committee recommends reapproval of the Rollins Tract easement offer, subject to the following conditions:

1. Subordination of the existing agricultural and residential leases to the historic preservation and open-space easement.
2. Demolition of the existing non-historic buildings and structures shall be completed within three (3) years of the date of easement recordation according to a written rehabilitation management plan, and such plan shall be incorporated into the easement either directly or by reference.
3. Final review of the title work, title commitment, survey, and draft easement by the Office of the Attorney General. Per this review, counsel may identify additional issues that require documentation or action.

Board Comments Summary: None.

With a motion to approve Reconsideration Offer #1 as presented by staff by Mr. Lemon and a second by Mr. Pollard, all members voted in the affirmative.

Easement Violations

Ms. Melinat presented the following violation update and new major violation:

1. Berry Hill, Halifax County

Property Owner: Founders Land SPE, LLC

Easement Recorded: December 18, 1991

Update to major and willful violation

Ms. Melinat informed the Board that the property owner is working with easement staff and has gathered estimates for the archaeological surveys and revised National Register nomination as required by the Board at its September 2023 meeting. The estimates for all three total over \$100,000. Due to financial hardship, the property owner proposes that an archaeological survey of the area around the Overseer’s House be accepted by the Board as a remediation solution for the demolition of the Overseer’s House wing. Ms. Melinat further noted that DHR does not yet have a definitive scope of work and is requesting a motion for staff to continue negotiating with the owner regarding remediation for the easement violation.

Board Comments Summary: Board members expressed their disappointment with the counterproposal from the owner. Ms. Melinat clarified that staff's expectation at the September Board Meeting was that the Board would choose one remediation option. Because all three options are cost prohibitive, easement staff recommends the archaeological survey of the Overseer's House as a viable remediation option. Board members questioned if any stabilization of the former dwellings for the enslaved has been done. Mr. McDonald confirmed that stabilization of these dwellings has already occurred. Mr. McDonald added that the owner is reaching out to archaeological consultants to obtain a scope of work, but the field work likely will not be done until Spring 2024. Board members asked for confirmation that stabilization of the dwellings would no longer be a condition and if Easement Staff is satisfied with the archaeological survey of the area around the Overseer's House. Ms. Melinat confirmed that this option is an acceptable solution for the loss of part of the building but didn't present remediation for the willful element and this could be an opportunity to collect more information to help steward the resources in the future. Board members further questioned the precedent this could set for future violations. Easement staff reminded the Board members that real world issues, such as financial affordability, etc., must be considered when remediation solutions are proposed. Mr. McDonald also noted that going forward stewardship staff will be conducting site visits more often to make sure all historic resources are being stewarded correctly. Board members asked if there are any grants available for the stabilization of enslaved dwellings. Ms. Melinat noted that it depends on the type of available grants; most grants do not fund structural repairs. Mr. McDonald said that the owner is hoping to establish working partnerships with archaeological organizations and/or universities to enhance their understanding of Berry Hill. Board members agreed to accept the archaeological survey of the area around the Overseer's House with the expectation that the property owner works towards a revised NRHP nomination and an archaeological survey of the entire property.

Mr. Pollard offered a motion to revise the required violation remediation to include the professional archaeological survey of the area surrounding the Overseer's House with the expectation that the property owner works towards a revised NRHP nomination and archaeological survey of the entire property. The motion was seconded by Dr. Rutherford, and all members voted in the affirmative.

2. Mayo-Carter House, City of Richmond

Property Owner: West Franklin Street Property, LLC

Easement Recorded: June 13, 1977

Major violation

As part of typical stewardship activity, DHR Stewardship Specialist Elizabeth Lipford reached out to the property owner to schedule a monitoring visit. The request was responded to by the owner's architect, who informed staff of active construction at the property, as the property owner was unaware that the Mayo-Carter House was protected by an easement. The current owner purchased the property on or about January 31, 2022 according to city records. Following consultation with the Division Director, Ms. Lipford informed the architect that all work must stop, and a site visit was scheduled to assess the current conditions.

On November 17, 2023, Ms. Lipford and Ms. Melinat met with the architects and toured the lower level of the property and confirmed a violation of the easement occurred. The interior historic masonry walls of the lower level were removed in their entirety, as was the large masonry chimney base at the center of the space. Non-historic interior finishes and select portions of the poured concrete floor were also removed. None of this work was reviewed or approved by DHR. The architect provided the permit set of plans and staff completed a detailed review of the current condition.

On November 20, 2023, DHR issued a formal letter informing the property owner that these incidents conformed to the definition of "major violation" as provided in Easement Program Policy #7, due to the irreversible removal of historic building fabric without prior approval.

Board Comments Summary: Board members questioned the reasons for the interior demolition and why the architects were unaware of the existence of an easement on this property. Ms. Melinat stated that she did not know the reasons behind the interior demolitions and confirmed that DHR was given limited information as to the owner's/architect's knowledge of the easement. Ms. Melinat confirmed that the owner and architect are actively engaged with easement staff and responding appropriately to the violation notification. Staff is waiting for modified drawings from the architect and Ms. Melinat will then make specific recommendations to mitigate the violation. Ms. Melinat requested that the Board continue to allow easement staff to work with the owner and architects to ensure that the current plans for the building meet the *Secretary of the Interior's Standards for Rehabilitation* ("Standards").

With a motion to allow Easement Staff to continue to work with the owner and architects to ensure that the current plans for the building meet the Standards by Mr. Pollard and a second by Mr. Lemon, all members voted in the affirmative.

Easements Recorded Since the September 2023 BHR Meeting

Ms. Melinat briefed the Board about the following recently recorded easements:

1. Shiflett Tract, Piedmont Battlefield, Augusta County

Easement Donor: Larry and Suzanne Shiflett

Acreage: ±141.318 acres

Grant Funds Awarded: American Battlefield Protection Program, Virginia Battlefield Preservation Fund

Recorded October 13, 2023

2. Siegen Forest Tract, Chancellorsville Battlefield, Orange County

Easement Donor: The Memorial Foundation of the Germanna Colonies in Virginia, Inc.

Acreage: ±163.89 acres

Grant Funds Awarded: American Battlefield Protection Program, Virginia Land Conservation Fund

Recorded November 8, 2023

Board Comments Summary: None.

With a motion to adjourn the meeting by Mr. Lemon and a second by Dr. Rutherford, all members voted in the affirmative.

Chair Fairfax adjourned the meeting of the Board of Historic Resources at 1:49 p.m.

DRAFT MINUTES
STATE REVIEW BOARD

Approximately 1:00 PM, December 14, 2023

Collections Meeting Room, Virginia Department of Historic Resources
2801 Kensington Avenue Richmond, VA 23221

State Review Board Members Present

Chair John Mullen
Vice-Chair Dr. Jody L. Allen
Jeffrey E. Klee
Greg Rutledge
Carol Shull
Dr. Larissa M Smith

State Review Board Members Absent

Dr. Eleanor Breen

Department of Historic Resources Staff Present

Julie Langan
Amanda Terrell
Lena McDonald
Joanna McKnight
Michael Pulice
Aubrey Von Lindern
Marc Wagner (attending online)
LaToya Gray-Sparks
Taylor Calloway

Other State Agency Staff Present:

none

Guests (from attendees list in Webex and sign-in sheets): Catherine Easterling

Chair Mullen called the meeting to order at 12:48 p.m. for discussion and consideration of the Preliminary Information Forms (informal guidance session).

The Preliminary Information Forms (PIFs) on the Consent Agenda were considered first. Today's meeting is the first time that the SRB is using a consent agenda. This format was implemented due to the consistently high numbers of PIFs that are evaluated by the SRB each quarter. The Board members receive most of the PIFs for review approximately 30 days in advance of a meeting. A small number of PIFs may be added to the meeting's agenda after that date if DHR's evaluation committee convenes at least two weeks in advance of the SRB's scheduled meeting and recommends any further PIFs to proceed. SRB members may request that PIFs on the Consent Agenda be switched to the meeting's Discussion Agenda. They also can email DHR staff with any questions about all of the PIFs in advance of the meeting (emails between DHR staff and up to two SRB members

do not violate the Virginia FOIA). The Board approved the Consent Agenda by voice vote with the following PIFs on this portion of the meeting’s agenda. DHR staff summarized each PIF as a single block.

Consent Agenda

Western Region.....presented by Michael Pulice

- 1. Pleasant View Historic District, Amherst County, DHR No. 005-5465, Criterion A
- 2. **, Δ Winslow Hospital, City of Danville, DHR No. 108-6194, Criterion A

Northern Region.....presented by Aubrey Von Lindern

- 1. Mint Spring Tavern, Augusta County, DHR No. 007-0128, Augusta County, Criteria A and C

Eastern Region.....presented by Joanna McKnight

- 1. ** King William Court House Historic District, King William County, DHR No. 050-5118, Criterion A and C
- 2. Monroe Ward Historic District, City of Richmond, DHR No. 127-5816, Criteria A and C
- 3. Summerseat, Chesterfield County, DHR No. 020-5132, Criteria A and C
- 4. Union Zion Baptist Church, Gloucester County, DHR No. 036-5311, Criterion A and C and Criteria Considerations A and D
- 5. **West Williamsburg Heights Historic District, City of Williamsburg, DHR No. 137-5022, Criteria A and C

The SRB members noted that integrity analysis for the Pleasant View Historic District and the Winslow Hospital will be needed should they proceed to nomination. The architect of the Union Zion Baptist Church, Charles Evans, warrants further research, including whether he completed other designs in Virginia.

The SRB members approved all of the PIFs on the Consent Agenda by voice vote.

The SRB members broke from the planned agenda to discuss an item mentioned by Director. Langan in her written report to the Boards. In the past twelve months, an unusually high number of NRHP nominations have been returned to DHR for further work by the National Park Service. National Park Service reviewers agree that the nominated properties are eligible for the NRHP. The reasons for returning the nominations are primarily related to justification for areas of significance and period of significance. Boundary descriptions and justifications also are being recommended to be stated with greater specificity. DHR staff also regularly engage with National Park Service staff to request preliminary review for complex properties. Going forward, staff will share with SRB members those nominations that are returned by the National Park Service.

Each of the PIFs on the Discussion Agenda was presented by DHR staff then discussed by the SRB members.

Discussion Agenda

Western Region.....presented by Michael Pulice

- 1. Gravel Hill Baptist Church and Cemetery, Botetourt County, DHR No. 011-5142, Criterion A and Criteria Considerations A and D

Comments: The property is representative of a significance historic resource type that is ideal for a multiple property submission (MPS). Black churches and cemeteries established during and immediately after the post-Civil War period through the early twentieth century served as culturally significant places for congregations and community members. Preservation of rural churches and cemeteries of all types has become increasingly difficult as congregations have dwindled and descendants have relocated. Although relocated descendants may no longer be able to attend church services, they often have an interest in preserving the churches historically attended by their relatives. The research value of these historic churches and cemeteries also is immense, particularly with regard to genealogy. Local community improvement and revitalization organizations can be key catalysts, working with descendants, to garner support for preserving these historic places. DHR staff informed SRB members that an MPS project

recently was launched to document Virginia’s historic Black churches; the project, entitled “Sanctuaries of Governance,” is being funded with a National Park Service grant to a private nonprofit organization.

Northern Region.....presented by Aubrey Von Lindern

1. **Marymount University Historic District, Arlington County, DHR No. 000-9859
Comments: The college campus is recommended as significant under Criterion A in the area of Education and under Criterion C in the area of Architecture. A period of significance for the area of Education can differ from one used for the area of Architecture. The campus buildings are quite large with complex footprints, making it challenging to take photographs that show the buildings in their entirety. The campus’s post-Vatican Council II practices to modernize Catholic schools, churches, and other activities warrants exploration with regard to their association with Modern Movement architectural designs that departed from traditional ecclesiastic architecture.

Eastern Region.....presented by Joanna McKnight

1. ** Beaverdam Store, Hanover County, DHR No. 042-0502, Criteria A and C
Comments: The store is a representative example of a rural country store, a once-common resource type that has become scarce. The precise date that the Beaverdam Store closed is not yet known but is expected to be ascertained through additional research.
2. **, Δ Pollard-Paige House, King William County, DHR No. 050-5122, Criteria A and C
Comments: The Pollard-Paige House’s architectural design by freedman Braxton Pollard appears to be an intact example of vernacular design specific to the early twentieth century. An in-depth analysis of this housing type/ design trend is available in *How the Working Class House Became Modern* by Thomas Hubka. The pattern of land subdivision of the subject property and its neighboring parcels is distinctive as each is a long, narrow strip of approximately 30 acres with road frontage at one narrow end and frontage along a creek at the other. This pattern may be associated with the tradition of Black families subdividing their property for distribution among heirs; it may also be associated with assuring water rights in perpetuity, which is a subdividing pattern seen in communities around the world.

The SRB members agreed that the Consent Agenda works well and allows time for sufficient discussion of PIFs for more complex properties with research potential. Going forward, DHR staff will inform Board members why a PIF has been selected for the Consent Agenda or Discussion Agenda. The Board members also requested that PIF rating sheets prepared by DHR staff be included with their advance review materials.

Chair Mullen requested a motion for the SRB to adjourn. Vice-Chair Allen made the motion and Mr. Klee seconded. The Board members voted unanimously to adjourn the meeting. The SRB meeting was adjourned at 3:10 p.m.

- * Cost Share Sponsored Project
- ** Certified Local Government
- *** Certified Local Government Grant Sponsored Project
- Associated with African American History
- # Associated with Virginia Indian History
- ^ ESHPF Grant-Funded Project
- % State Stewardship
- > National Park Service Grant-Funded Project
- } Sponsored by Local Government (no grants utilized)
- < Threatened Sites state grant
- { African American Outreach state grant
- | National Trust for Historic Preservation private grant
- \ BIPOC application
- \$ Associated with a Multiple Property Documentation Form

